# Before the FEDERAL COMMUNICATIONS COMMISSION Washington, DC 20554

In the Matter of	)	DM 11000
Amendment of Sections 74.1204(a)	)	RM-11099
And 73.807 of the Commission's Rules	)	
To: Marlene H Dortch Secretary		

Office of the Secretary

## COMMENTS IN RESPONSE TO PETITION FOR RULEMAKING

Educational Media Foundation ("EMF"), pursuant to Section 1.405 of the Commission's rules, hereby submits its comments in response to the above-captioned *Petition for Rulemaking* filed by the New Jersey Broadcasters Association ("NJBA") on May 24, 2004. In its Petition, NJBA contends that an influx of low power FM ("LPFM") stations and FM translators into New Jersey will cause increased interference to full power FM stations licensed to communities within the state. It therefore requests that the Commission amend its rules to (1) require that FM translators and LP100 watt LPFM stations applying to operate in New Jersey protect the 44 dBU (50,50) contour of New Jersey full power, commercial FM stations, with maximum permitted facilities assumed; (2) adopt the 20 dB desired-to-undesired ("D/U") ratio for the secondadjacent channel; (3) prohibit the licensing of translators proposing operation in New Jersey with effective radiated power of less than 100 watts; and (4) bar altogether the grant of LP10 licenses to any New Jersey community. As the licensee of noncommercial educational radio broadcast and FM translator stations serving communities throughout the country (though none of its

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The Petition was released on Public Notice on October 8, 2004; therefore, these Comments are timely filed. *See* 47 C.F.R. § 1.405(a).

translators are located in New Jersey), EMF shares many of NJBA's concerns regarding interference within the FM band. Accordingly, EMF supports NJBA's proposals to more adequately protect full power FM stations from interference by LPFM stations and, in fact, recommends that the Commission consider adopting such proposals beyond the state of New Jersey. However, due to the differences between the rules that govern the LPFM and FM translator services, EMF believes that no additional protections are necessary with respect to FM translator stations.

#### **DISCUSSION**

EMF operates listener supported, noncommercial educational FM stations in communities throughout the country. Consistent with NJBA's data, EMF has often observed that listenership extends well beyond its stations' 60 dBu contours, with many EMF stations receiving a large percentage of their support from listeners residing beyond the protected contours of the stations. Due to this fact, EMF has consistently endeavored to operate its own translator stations in compliance with the Commission's rules and will not hesitate to challenge proposed translators that will interfere with reception of its stations by current listeners.

However, EMF objects to NJBA's proposed identical treatment of FM translator and LPFM stations. These services are governed by substantially different rules. Specifically, as NJBA recognizes in its Petition, FM translators, as a secondary service, are prohibited from causing interference in any areas where a full service FM station has a "regularly used" signal, including locations beyond the full service station's applicable protected contour. 47 C.F.R. § 74.1203(a)(3). By contrast, LPFM stations are governed by channel spacing rules with respect to existing full service stations. *See* 47 C.F.R. § 73.807. While these rules are supposed to protect existing full power stations from interference by LPFM stations, as NJBA demonstrates, these

rules ignore the reality that many stations have listenership well beyond their protected contours. Moreover, LPFM stations are only required to protect subsequently authorized full service FM stations if interference is caused within the full service station's principal community contour or community of license (or, with respect to noncommercial educational FM stations, any area of the community of license predicted to receive at least a 60 dBu signal). 47 C.F.R. § 73.809(a). These differences are significant. If an FM translator station causes *any* interference to a full power station, either within or outside the station's protected contour, and that interference cannot be remedied, then the translator must cease broadcasting. Full power stations do not have such protection against interference from LPFM stations. For this reason, changes to the rules governing FM translators are unnecessary, and EMF urges the Commission to reject NJBA's proposals to provide increased protections to New Jersey full power FM stations from FM translators, including protection of the commercial full power 44 dBu contour, adoption of the 20 D/U ratio for second-adjacent channels, and prohibition of the licensing of FM translators proposing operating below 100 watts.

EMF agrees with NJBA, however, that LPFM stations, particularly those proposing operation on the same channel or first adjacent to a full power station, pose substantial interference concerns. Accordingly, EMF supports NJBA's proposals for additional protection of New Jersey full power stations from LPFM stations. In fact, many of the concerns identified by NJBA are not unique to New Jersey. Many stations licensed to communities outside New Jersey enjoy significant listenership beyond their protected contours. These established listening patterns will be threatened by interference from LPFM stations. Thus, EMF urges the Commission to consider adoption of NJBA's proposals beyond New Jersey. Moreover, EMF notes that the ability of LPFM stations to accept substantial amounts of interference exacerbates

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the stations' potential for causing interference. EMF therefore recommends that the Commission

either substantially limit LPFM stations' ability to accept interference or require these stations to

cease operation if they interfere with regularly used broadcast signals.

For the foregoing reasons, EMF urges the Commission to (1) adopt NJBA's proposals to

provide increased protections to New Jersey full power FM stations from LPFM stations and to

consider adopting such proposals more broadly to protect full power stations outside New Jersey

and (2) reject as unnecessary such proposals regarding secondary service FM translators.

Respectfully submitted,

EDUCATIONAL MEDIA FOUNDATION

By: /s/
Joseph Miller

Chief Financial Officer, Treasurer

Dated: November 8, 2004

### **CERTIFICATE OF SERVICE**

I, Rhea Lytle, do hereby certify that I have this 8<sup>th</sup> day of November, 2004, mailed by first-class United States mail, postage prepaid, copies of the foregoing "**COMMENTS IN** 

## **RESPONSE TO PETITION FOR RULEMAKING**" to the following:

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	/ <sub>S</sub> /			
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